

Governor Michael W. Cruz, M.D. Lieutenant Governor

GOVERNMENT OF GUAM (GUBETNAMENTON GUÅHAN)

DEPARTMENT OF ADMINISTRATION (DIPATTAMENTON ATMENESTRASION)

DIRECTOR'S OFFICE

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RECEIVED

PRESIDENT'S OFFICE

NOV 28 2007

Department of Administration Organizational Circular No. 08

To:

All Department and Agency Heads

From:

Director, Department of Administration

Subject:

Amended Provisions

RE: Leave Sharing Procedures

TIME:

INITIAL:

Buenas yan Hafa Adai! This circular has reference to the amendments made to §4109.2 (b) Voluntary Transfer of Sick Leave or Annual Leave pursuant to Section 96, Chapter VI Miscellaneous Provisions of Public Law 29-19 effective October 1, 2007. Please be advised of the following changes as numbered:

If a government of Guam employee desires to transfer a number of hours of earned sick leave or annual leave to another employee in any department or agency of the government, the recipient must first exhaust all accrued annual and sick leave. and compensatory time for the purposes of a medical emergency or for personal However, in applying donated sick leave, please be aware of the provisions of §4108(c) 1 & 2, which identifies when sick leave with pay is allowed. As a result, the voluntary transfer of sick leave for other than its intended purposes is prohibited.

4108(c) 1 provides:

The employee is compelled to be absent from duty on account of physical or mental illness; injury; mental health examination, counseling or treatment; pregnancy; childbirth; medical, dental or optical examination or treatment; or because of quarantine due to his own or another's illness.

4108(c) 2 provides:

The employee is compelled to be absent from duty to provide health care for a member of the employee's immediate family as a result of serious illness or injury and the employee has exhausted all annual leave and compensatory time available. Serious illness or injury means an urgent condition that is certified by the at the attending physician as requiring hospitalization, institutionalization, or extended home care in which the person needs the constant administration of special medical care or support.

2) Leave transferred from donors whose hourly rates of pay or salaries are lower than the recipient shall be paid at the hourly rate or salary of the donor.

Leave transferred from donors whose hourly rates of pay or salaries are higher than the recipient, shall be paid at the hourly rate or salary of the recipient.

The extent of the above provision will be applied based in the following manner and where applicable:

Recipient's hourly rate is \$21.18. The Donor's hourly rate is \$16.55. The number of donated leave hours is 50. The 50 hours of leave donated will be paid out at the donor's hourly rate of \$16.55 pursuant to the amended provisions of §4109.2 (b).

Recipient's hourly rate is \$16.55. The Donor's hourly rate is \$21.18. The number of donated leave hours is 50. The 50 hours of leave donated will be paid out at the recipient's hourly rate of \$16.55 pursuant to the amended provisions of §4109.2 (b).

3) Participation in the leave-sharing program shall not exceed ninety (90) working days. (Previous provision provided "shall not exceeding...")

Based on the changes made to §4109.2(b), please use the attached amended leave sharing request forms.

Effective immediately, to ensure compliance of the Leave Sharing Program requirements, pursuant to PL 29-19, all <u>approved</u> and <u>disapproved</u> leave-sharing requests effective October 1, 2007 and thereafter for medical emergency reasons shall be forwarded to the Human Resources Division for compliance review purposes.

Should you have any questions, please contact our Employee Management Relations Branch of the Human Resources Division at 475-1249 or 475-1288. Si Yu'os Ma'ase.

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Attachments

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DEPARTMENT OF ADMINISTRATION SICK/ANNUAL LEAVE DONATION REQUEST FOR MEDICAL EMERGENCY REASONS

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Officer transfer the above that a minimum of one p	voluntarily donating leave hours on iter e listed hours of my sick/annual leave to t ay period of balance will be retained in	he Leave Recipient listed above. I unders my leave account for my personal use.
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LVSH-MED Amended: PL29-19 10/1/07(1)

DOA HRD EMR (Initial/Date):



My Commission Expires:

AFFIDAVIT

THIS IS TO CERTIFY THAT, FOR THE PURPOSE OF RECEIVING DONATED LEAVE FOR A PERSONAL REASON, I AM INVOLVED IN ONE OF THE APPROVED REASONS FOR DONATED LEAVE LISTED BELOW: (Check One) 1. Adopting a child or placing a child up for adoption. □ 2. Undergoing divorce or separation proceedings. □ 3. Death of a family member: Name of Deceased: ___ Date of Death: _____ Relationship to Employee: □ 4. Undergo Cosmetic and/or voluntary surgery. \Box 5. Temporary care of child or children until permanent child care arrangements can be made. (Child's Name & Age) □ 6. Take care of legal commitments. □ 7. Return to school, take additional training and other educational programs. Temporary care of an elderly or physically/mentally disabled member of the family. □ 8. Name of Family Member: Relationship to Employee: ______ Date of Birth: □ 9. OTHER: (Specify) I DECLARE UNDER PENALTY OF PERJURY THAT THE FOREGOING STATEMENT IS TRUE AND CORRECT. **EMPLOYEE'S SIGNATURE** DATE **GUAM** SS CITY OF AGANA On this ______ day of ______, before me, a Notary Public in and for Guam, personally _____, and he/she acknowledged to me that he/she executed the appeared _____ foregoing instrument, as his/her voluntary act and deed for the purposes therein set forth. IN WITNESS WHEREOF, I have hereunto set my hand and affixed my official seal the day and year first above written. < SEAL >NOTARY PUBLIC

LEAVE SHARING PROCEDURES

PURPOSE

The purpose of the Leave Sharing Program is to provide assistance to employees who need to take extended period of absence from their employment for personal reasons as defined in this procedure. Absence must be for a minimum of 10 consecutive work days for medical emergency, and a minimum of five consecutive work days for other personal reasons.

STATEMENT OF POLICY

It is the policy of the government of Guam to provide assistance to employees, who need to be absent from their jobs for personal reasons, as defined in this procedure, but have exhausted their earned leave accrual. Through the generosity of other employees, annual or sick leave may be donated to those employees with legitimate needs for extended absence from work, as determined by their appointing authorities and/or the Director of Administration.

A. GLOSSARY

- 1. **EMPLOYEE.** A person currently employed by the government of Guam and who is entitled to leave accrual.
- 2. FAMILY MEMBER. Spouse, including a so-called "common law" spouse if such spouse is 18 years old or over, and has cohabited with the employee for at least the last two consecutive years immediately preceding the request for leave donation. Other recognized family members include children and adopted children and their spouses, grandchildren and adopted grandchildren, parents and parents-in-law, in loco parentis, grandparents, brothers and sisters.
- LEAVE DONOR. An employee whose voluntary written request for transfer of leave to a leave recipient is certified and approved by his agency payroll supervisor.

- 4. LEAVE RECIPIENT. A current employee for whom the employing agency has approved an application for extended absence from his employment, and is certified to be eligible to receive leave donated by another employee of the government of Guam.
- 5. PERSONAL REASONS. For the purpose of this procedure, "personal reasons is defined as those defined in "medical emergency" below, adoption of a child, divorce and separation, loss of a family member, cosmetic and voluntary surgery, child care, legal commitments, education, care for family member, who is elderly or has a mental or physical disability, and other reasons as determined by the Director of Administration.
- 6. MEDICAL EMERGENCY. A medical condition of an employee or a family member that is likely to require an employee's absence from duty for a prolonged period of time, and to result in a substantial loss of income to the employee because of unavailability of paid leave.
- 7. ANNUAL LEAVE. For purposes of the Leave Sharing Program, an employee may request annual leave to care for a sick family member and for other personal reasons authorized by this procedure. An employee may also opt to use annual leave in lieu of sick leave for absence, because of his illness and other authorized use of sick leave.
- 8. SICK LEAVE. Leave which is authorized for the employee who is incapacitated to perform regular duties or available light duty, due to illness or injury; medical treatment; complications due to pregnancy; childbirth; or when the employee's presence on the job will jeopardize the health of others because of exposure to a contagious disease (requires a quarantine by medical authority).
- IN LOCO PARENTIS. Refers to the situation of an individual who had such responsibility for the employee when the employee was a child. A biological or legal relationship is not necessary.

B. ELIGIBILITY

1. LEAVE RECIPIENT. Any employee of the government of Guam, who meets the definition of family member and the intent and purpose of the Leave Sharing Program, who has used his appropriate accrual leave (annual, sick, and/or compensatory time off [CTO]), e.g. if employee is requesting sick leave, his sick leave should be used first; if employee is requesting annual leave, his annual leave should be used first before receiving leave donated by another employee.

To be eligible for leave donation, the leave recipient shall be absent 10 consecutive work days or more for the medical emergency reasons, and five consecutive work days or more for other personal reasons, and must meet the criteria for annual or sick leave approval as defined in Chapter 8.

2. LEAVE DONOR. An employee of any branch of the government of Guam who has accumulated annual or sick leave in excess of one pay period, is eligible, to donate leave to another employee in any department or agency. Type of leave donated must meet the criteria for annual or sick leave defined above.

C. VOLUNTARY TRANSFER OF LEAVE

An active employee who has accrued leave balance in excess of one pay period may submit a formal written request to his payroll supervisor to make available for transfer, annual or sick leave of a minimum of eight hours at any one time, to another named employee authorized to receive leave under this procedure. The employee donating the leave may not request a transfer of an amount of annual or sick leave that would result in reducing his sick or annual leave balance to less than one pay period.

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D. RECEIPT OF SICK/ANNUAL LEAVE

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The leave recipient must use his respective personal accrued leave or earned CTO before he may be eligible to use the leave donated by another employee.

E. CONDITIONS FOR APPROVAL OF LEAVE TRANSFER FOR MEDICAL EMERGENCY

An appointing authority may permit an employee of the agency to receive donated leave based on the provisions of this procedure. The Director of Administration will conduct periodic audits on all donated leave transactions processed and approved by agency/department directors, and will repeal and take corrective actions on those approved actions which are not in compliance with this procedure. Employees found to have abused or committed fraudulent acts relative to the use of donated leave, shall be required to pay back the government for the full amount of his salary paid, as a result of the use of the donated leave. Appointing authorities may approve requests for donated leave subject to the following conditions:

- 1. The employee, or a member of his family suffers from a medically certifier incapacitation due to illness, injury, impairment, or physical or mental condition which has caused, or is likely to cause, the employee to go on leave for at least 10 consecutive work days. An employee who is medically certified to be incapacitated for duty shall use sick leave, and at his option, use a combination of annual leave and/or CTO earned to his credit. However, an employee who needs to care for a family member, shall use this annual leave and/or CTO earned annual leave, but not sick leave.
- 2. The employee's need to be absent from work is certified by a licensed practicing physician.
- 3. The employee has to exhaust the type of leave, i.e., sick or annual, he is requesting, before the donated leave is used. An employee who is an sick leave status may out to use annual leave; but should not be required to use annual leave.

Therefore, when the employee's sick leave has been exhausted, the employee may use his annual leave or use donated sick leave, but will not be required to exhaust annual and CTO earned. Similarly, an employee should not have to exhaust his sick leave in order to be eligible for donated annual leave for absence of a passant nature outping the current of the absence.

4. The employee has complied with the agency's policy concerning the request and approval of sick leave, annual leave or CTO.

F. CONDITIONS FOR APPROVAL OF LEAVE TRANSFER FOR OTHER PERSONAL REASONS

The appointing authority may submit a request for leave transfer, for reasons other than "medical emergency," for an employee in his agency to the Director of Administration for final approval. The Director of Administration will review and process all requests for donated leave, for non-medical reasons, on a case-by-case basis. The following are some of the more common non-medical reasons which employees may use to justify requests for a donated leave. However, these reasons do not, in and of themselves, become an authorization for personal reasons.

- 1. Adoption of a child, or to place a child up for adoption.
- 2. The employee is undergoing divorce or separation proceedings.

- 3. Loss of a family member. A serious and the serious and the
- 4. Cosmetic and voluntary surgery.
- 5. Child care.
- 6. Legal commitments.
- 7. Education.
- 8. To care for an elderly or physically/mentally disabled member of the family.

G. PROCEDURES

It is the responsibility of the employee requesting for donated leave to obtain proper leave authorization from his supervisor and the department/agency head. The approved Leave Application Form (FCN 2-0-1), must be accompanied by the attached request for leave transfer forms (medical emergency and other personal reasons), endorsed by the donating employee, payroll supervisor and the appointing authority. The following officials are authorized to give final approval for leave transfer requests based on personal reasons:

- Appointing authority of the recipient employee may approve all requests for medical emergency, subject to audit and repeal by the Director of Administration upon finding of non-compliance to established policy and procedures.
- 2. The Director of Administration has the final approval authority for all leave transfer requests submitted by the appointing authority of the recipient employee for all other personal reasons authorized by this procedure.
- 3. The payroll supervisor of both donor and recipient must ensure appropriate action is taken to accommodate the request in a timely manner.

All salary payments made to an employee while on leave transferred under this procedure shall be made by the agency/department employing the person receiving the leave. The leave recipient will continue to accrue annual and sick leave for as long as he is on a pay status.

Any leave transferred under this procedure for a specific request which remains unused, shall be returned to the leave donor. Any employee, who needs additional

time off for reasons authorized by this procedure, may submit a new request for leave donation. All approved requests for leave transfers will be used for one time only.

H. LIMITATIONS

Transfers of leave are subject to the following restrictions:

- 1. No transfer may be made by any employee to his or her supervisor or to any person above him or her in the supervisory chain, or to a member of the supervisor's or such supervisory person's immediate family.
- 2. Leave may not be transferred to another employee if, as leave recipient, he intends to use it for credit towards retirement or accumulated leave.
- Donated leave shall not be converted to cash or retirement credit by the leave recipient.
- Annual or sick leave donated by an employee is understood to be a donation and shall not be sold or loaned to the recipient.
- 5. No employee shall directly or indirectly intimidate, threaten, coerce, or attempt to intimidate, threaten, or coerce any other employee for the purpose of interfering with the employee's right to voluntarily contribute leave when authorized under this procedure. For the purpose of this procedure, "intimidate, threaten, or coerce" shall include, without being limited to, the promise to confer or the conferring of any benefit or effecting or threatening to effect any reprisal.

GOVERNMENT OF GUAM COMMUNITY COLLEGE

INSTRUCTIONS FOR COMPLETING FORM SICK/ANNUAL LEAVE DONATION REQUEST FOR MEDICAL EMERGENCY REASON

- 1. Enter employee names, the Recipient first and then the Donor.
- 2. Enter the social security numbers for both employees.
- 3. Enter the classifications of the employees and the associated pay grade for each.
- 4. Enter each employee's Agency and Division.
- 5. Enter the dates for which the donated leave is to be used.

Note: These dates must not be for a prior period of time as the request must be approved before leave can be taken. Also, enter the total hours and leave type to be used during this period of time (hours of leave donated).

- 6. Explain the appropriate reason (medical emergency) for which this leave will be used. The recipient employee must sign and date the form.
- 7. To receive leave, the requesting employee (recipient) must obtain certification from his agency payroll supervisor on his leave account.
- 8. The donating employee must certify this request by signing and dating the form. In addition, the donor employee must obtain certification from his payroll supervisor indicating the donor has accrued the amount of leave to be donated in addition to the required one pay period leave which must remain in the donor's leave account.

INSTRUCTIONS FOR RECIPIENT ON THE REQUIRED DOCUMENTATION

- A. The recipient shall attach a copy of the medical certification by a licensed practicing physician.
- B. Attach a copy of the approved Request for Leave (Form FCN 2-0-1). Note:

 Absence must be for a minimum of 10 consecutive work days for medical emergency reasons.

9. Recipient's Appointing Authority's certification.

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INSTRUCTIONS FOR COMPLETING FORM ANNUAL LEAVE DONATION REQUEST FOR PERSONAL REASONS

- 1. Enter employee names, the Recipient first and then the Donor.
- 2. Enter the social security numbers for both employees.
- 3. Enter the classifications of the employees and the associated pay grade for each.
- 4. Enter each employee's Agency and Division.
- 5. Enter the dates for which the donated leave is to be used.

 Note: These dates must not be for a prior period of time as the request must be approved before leave can be taken. Also, enter the total hours to be used during this period of time (hours of leave donated).
- 6. Explain the appropriate personal reason (reasons authorized by leave sharing procedures) for which this leave will be used. The recipient employee must sign and date the form.
- 7. The donating employee must certify this request by signing and dating the form.
- 8. To receive leave, the requesting employee (recipient) must obtain certification from his agency payroll supervisor and the approval of the appointing authority indicating the request meets all guidelines, and is approved for acceptance of the donated leave.
- 9. To donate leave, the donor employee must obtain certification from his payroll supervisor indicating the donor has accrued the amount of leave to be donated, in addition to the required one pay period leave, which must remain in the donor's leave account.
- 10. Final approval for donated leave requests for personal reasons (other than medical emergency) is the Director of Administration. Upon approval/disapproval of the request, a copy will be forwarded to the payroll supervisors of the recipient and donor, and the appointing authorities of both employees.
- 11. The recipient shall attach some form of proof (notarized affidavit or certification) to

prove validity of request.

12. Attach a copy of the approved Request for Leave (Form FCN 2-0-1).

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Note: Absence must be for a minimum of five consecutive work days for personal reasons.

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SOURCE: § 4108 GCA, as reenacted by P.L. 16-23. Subsection (f) added by P.L. 21-15:6 as § 4006.2 of the Government Code. This section, as well as the rest of the sections which now comprise this Chapter were completely reenacted by P.L. 16-23. It is clear that the sponsor of this amendment was not aware of subsection (e) of this section, which accomplishes a similar goal for all government employee. Subsection (b) amended by P.L. 24-155:2. Subsection (g) added by P.L. 24-179:2. Subsection (c), (d) amended by P.L. 25-164:IV:17, 18. Subsection (e) amended by P.L. 27-106:VI:19. Subsection (d) repealed by P.L. 27-05:IV:2. Subsection (a) amended by P.L. 27-05:IV:3: Subsection (c) amended by P.L. 27-158:1; P.L. 28-01, P.L. 28-068:IV:112 (Sept. 30, 2005), P.L. 28-137:6 (July 11, 2006, eff. Oct. 1, 2006) and P.L. 29-019:VI:60 (Sept. 29. 2007). Subsection (h) added by P.L. 29-113:VI:58 (Sept. 30, 2008).

COMMENT: Reference to Department of Education changed to Guam Public School System pursuant to P.L. 28-045:10 (June 6, 2005).

§ 4109.1. Accrued Leave.

Registered nurses employed by the Guam Memorial Hospital, the Department of Public Health and Social Services, or the Department of Mental Health and Substance Abuse, who have accrued an excess of five hundred eighty (580) hours of annual leave shall be granted a lump sum payment at their regular hourly wage for each hour of excess annual leave exceeding five hundred eighty (580) hours; provided, that said lump sum payment shall be made only if such a nurse cannot be granted such excess leave within sixty (60) days of its accrual.

SOURCE: Added by P.L. 20-218, Codified by the Compiler of Law.

§ 4109.2. Leave Sharing Program.

- (a) Legislative Statement. From time to time, classified employees in the civil service of the government of Guam have occasion to need leave for personal reasons, but may have already exhausted the leave that they have earned and accrued. At times like these, particularly when the employee needs time off to take care of sick family members or in the case of the military reserves and National Guard members, being called to active duty in excess of fifteen (15) working days, the employee might be forced to take leave without pay. Through the generosity of the other employees, the affected employees could be relieved of the stress of this situation.
- (b) Voluntary Transfer of Sick Leave or Annual Leave. If a government of Guam employee desires to transfer a number of hours of earned sick leave or annual leave to another employee in any department or agency of the government, the recipient must first exhaust all his accrued annual and sick leave and compensatory time for the purposes of a medical

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emergency or for personal reasons. Leave transferred from donors whose hourly rates of pay or salaries are lower than the recipient shall be paid at the hourly rate or salary of the donor. Leave transferred from donors whose hourly rates of pay or salaries are higher than the recipient, shall be paid at the hourly rate or salary of the recipient. A formal written request shall be made by the donor employee to that person's payroll supervisor, stating the name of the recipient, the number of hours of leave to be transferred and the type of leave. No transfer may be made by any employee to that person's supervisor, or to any person above that employee in the supervisory chain, or to a member of the supervisor's or such supervisory person's immediate family. If the donor has sufficient hours of leave accrued to cover the donation, the payroll supervisor shall notify the Payroll Division to transfer the approved number of hours to the recipient. Upon receipt of the notice of transfer, the receiving employee may then submit a leave request for the number of hours of leave, sick or annual, that the employee needs and the department head shall then approve the leave request. Leave may not be transferred to another employee if as a recipient that employee intends to use it for credit towards retirement or accumulated leave. This transfer of leave shall be strictly on a voluntary basis. Leave transferred shall be used as leave by the person to whom it is transferred, and if it is not used in its entirety, it may be re-transferred to the person who originally earned it. In no event shall transferred leave be converted to cash or retirement credit by the person to whom it is transferred. Participation in the leave sharing program shall not exceed ninety (90) working days, shall require a certification from the attending medical doctor that the recipient of the leave needs additional time for medical treatment or recovery from a medical illness and is physically unable to return to work due to the medical illness. An additional ninety (90) working days may be granted upon similar certification from the attending medical doctor made within two (2) weeks of the first ninety (90) day period. A final period of thirty (30) working days may be granted upon an additional certification from the attending medical doctor that additional time is needed for recovery.

(1) Employees of the government of Guam shall not transfer their unused annual leave or sick leave to another employee in exchange for any money, favors, or items of value. Employees who transfer or receive annual or sick leave in violation of this provision shall be guilty of official misconduct pursuant to Title 9 GCA §49.90.

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(2) This provision *shall* apply to all government employees in the classified, appointed, elected, and unclassified positions, and all branches of the government of Guam, including line departments and agencies, autonomous agencies, public corporations, and all other government instrumentalities.

SOURCE: Added by P.L. 22-10:1; amended by P.L. 22-140:5; P.L. 26-134:2; P.L. 27-29:V:16; and P.L. 28-068:IV:105 (Sept. 30, 2005). Subsection (b) amended by P.L. 29-019:VI:96 (Sept. 29, 2007).

§ 4109.3. Implementation.

The Director of Administration shall maintain and from time to time amend the leave-sharing program for the Executive Branch pursuant to Section I of this Act to be implemented in the same manner as other personnel rules and regulations enacted pursuant to §4105 of Title 4, Guam Code Annotated.

SOURCE: Added by P.L. 22-10:2. Amended by P.L. 28-068:IV:37 (Sept. 30, 2005), effective January 1, 2006, pursuant to P.L. 28-068:IV:47.

§ 4109.4. Voluntary Leave.

(a) Voluntary leave for up to five (5) consecutive working days shall be granted to government of Guam employees without pay upon written request from the employee and subsequent approval from their supervisor.

SOURCE: Added by P.L. 25-072:IV:27.

§ 4109.5. Teachers Eligible to Participate.

(a) Teachers employed by the Guam Public School System who are members of the reserve components of the Department of Defense or Transportation, including, but not limited to the United States Army, the United States Navy, the United States Marine Corps, the United States Air Force, the Army National Guard, the Air National Guard and the United States Coast Guard, shall be eligible to participate in the leave sharing program established by 4 GCA, § 4109.2 and implemented by 4 GCA, § 4109.3. Such additional leave acquired through leave sharing may be used solely for leave required for military training or active duty.

SOURCE: Added by P.L. 27-158:2.

COMMENT: Reference to Department of Education changed to Guam Public School System pursuant to P.L. 28-045:10 (June 6, 2005).

§ 4110. Sabbatical Leave.

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